109TH CONGRESS 1ST SESSION

H. R. 185

To require the review of Government programs at least once every 5 years for purposes of evaluating their performance.

IN THE HOUSE OF REPRESENTATIVES

January 4, 2005

Mr. Platts (for himself and Mr. Tom Davis of Virginia) introduced the following bill; which was referred to the Committee on Government Reform

A BILL

To require the review of Government programs at least once every 5 years for purposes of evaluating their performance.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Program Assessment
- 5 and Results Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—
- 8 (1) inefficiency and ineffectiveness in Federal
- 9 programs undermines the confidence of the Amer-
- ican people in the Government and reduces the Fed-

- eral Government's ability to adequately address vital
 public needs;
 - (2) insufficient information on program performance seriously disadvantages Federal managers in their efforts to improve program efficiency and effectiveness;
 - (3) congressional policy making, spending decisions, and program oversight are handicapped by insufficient attention to program performance and results;
 - (4) programs performing similar or duplicative functions that exist within a single agency or across multiple agencies should be identified and their performance and results shared among all such programs to improve their performance and results;
 - (5) advocates of good government continue to seek ways to improve accountability, focus on results, and integrate the performance of programs with decisions about budgets;
 - (6) with the passage of the Government Performance and Results Act of 1993, the Congress directed the executive branch to seek improvements in the effectiveness, efficiency, and accountability of Federal programs by having agencies focus on program results; and

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1 (7) the Government Performance and Results 2 Act of 1993 provided a strong framework for the ex-3 ecutive branch to monitor the long-term goals and 4 annual performance of its departments and agencies.

5 SEC. 3. PURPOSE.

- 6 The purposes of this Act are—
 - (1) to improve the Government Performance and Results Act of 1993 by implementing a program assessment and evaluation process that attempts to determine the strengths and weaknesses of Federal programs with a particular focus on the results produced by individual programs;
 - (2) to use the information gathered in the assessment and evaluation process to build on the groundwork laid in the Government Performance and Results Act of 1993 to help the executive branch make informed management decisions and evidence-based funding requests aimed at achieving positive results; and
 - (3) to provide congressional policy makers the information needed to conduct more effective oversight, to make better-informed authorization decisions, and to make more evidence-based spending decisions that achieve positive results for the American people.

1 SEC. 4. PROGRAM ASSESSMENT.

- 2 (a) Requirement for Program Assessments.—
- 3 Chapter 11 of title 31, United States Code, as amended
- 4 by the Government Performance and Results Act of 1993,
- 5 is amended by adding at the end the following new section:

6 "§ 1120. Program assessment

- 7 "(a) Assessment.—The Director of the Office of
- 8 Management and Budget to the maximum extent prac-
- 9 ticable shall conduct, jointly with agencies of the Federal
- 10 Government, an assessment of each program at least once
- 11 every 5 fiscal years.
- 12 "(b) Assessment Requirements.—In conducting
- 13 an assessment of a program under subsection (a), the Di-
- 14 rector of the Office of Management and Budget and the
- 15 head of the relevant agency shall—
- 16 "(1) coordinate to determine the programs to
- be assessed; and
- 18 "(2) evaluate the purpose, design, strategic
- plan, management, and results of the program, and
- such other matters as the Director considers appro-
- 21 priate.
- 22 "(c) Criteria for Identifying Programs to As-
- 23 SESS.—The Director of the Office of Management and
- 24 Budget shall develop criteria for identifying programs to
- 25 be assessed each fiscal year. In developing the criteria, the
- 26 Director shall take into account the advantages of assess-

- 1 ing during the same fiscal year any programs that are per-
- 2 forming similar functions, have similar purposes, or share
- 3 common goals, such as those contained in strategic plans
- 4 under section 306 of title 5. To the maximum extent pos-
- 5 sible, the Director shall assess a representative sample of
- 6 Federal spending each fiscal year.
- 7 "(d) Criteria for More Frequent Assess-
- 8 MENTS.—The Director of the Office of Management and
- 9 Budget shall make every effort to assess programs more
- 10 frequently than required under subsection (a) in cases in
- 11 which programs are determined to be of higher priority,
- 12 special circumstances exist, improvements have been
- 13 made, or the head of the relevant agency and the Director
- 14 determine that more frequent assessment is warranted.
- 15 "(e) Publication.—At least 90 days before com-
- 16 pleting the assessments under this section to be conducted
- 17 during a fiscal year, the Director of the Office of Manage-
- 18 ment and Budget shall—
- 19 "(1) make available in electronic form through
- the Office of Management and Budget website or
- any successor website, and provide to the Committee
- on Government Reform of the House of Representa-
- tives and the Committee on Governmental Affairs of
- the Senate—

1	"(A) a list of the programs to be assessed
2	during that fiscal year; and
3	"(B) the criteria that will be used to assess
4	the programs; and
5	"(2) provide a mechanism for interested per-
6	sons to comment on the programs being assessed
7	and the criteria that will be used to assess the pro-
8	grams.
9	"(f) Report.—(1) The results of the assessments
10	conducted during a fiscal year shall be submitted in a re-
11	port to Congress at the same time that the President sub-
12	mits the next budget under section 1105 of this title after
13	the end of that fiscal year.
14	"(2) The report shall—
15	"(A) include the performance goals for each
16	program assessment;
17	"(B) specify the criteria used for each assess-
18	ment;
19	"(C) describe the results of each assessment,
20	including any significant limitation in the assess-
21	ments;
22	"(D) describe significant modifications to the
23	Federal Government performance plan required
24	under section 1105(a)(28) of this title made as a re-
25	sult of the assessments; and

- 1 "(E) be available in electronic form through the
- 2 Office of Management and Budget website or any
- 3 successor website.
- 4 "(g) Classified Information.—(1) With respect
- 5 to program assessments conducted during a fiscal year
- 6 that contain classified information, the President shall
- 7 submit on the same date as the report is submitted under
- 8 subsection (f)—
- 9 "(A) a copy of each such assessment (including
- the classified information), to the appropriate com-
- 11 mittees of jurisdiction of the House of Representa-
- tives and the Senate; and
- "(B) consistent with statutory law governing
- the disclosure of classified information, an appendix
- containing a list of each such assessment and the
- 16 committees to which a copy of the assessment was
- submitted under subparagraph (A), to the Com-
- mittee on Government Reform of the House of Rep-
- resentatives and the Committee on Governmental
- Affairs of the Senate.
- 21 "(2) Upon request from the Committee on Govern-
- 22 ment Reform of the House of Representatives or the Com-
- 23 mittee on Governmental Affairs of the Senate, the Direc-
- 24 tor of the Office of Management and Budget shall, con-

- 1 sistent with statutory law governing the disclosure of clas-
- 2 sified information, provide to the Committee a copy of—
- 3 "(A) any assessment described in subparagraph
- 4 (A) of paragraph (1) (including any assessment not
- 5 listed in any appendix submitted under subpara-
- 6 graph (B) of such paragraph); and
- 7 "(B) any appendix described in subparagraph
- 8 (B) of paragraph (1).
- 9 "(3) In this subsection, the term 'classified informa-
- 10 tion' refers to matters described in section 552(b)(1)(A)
- 11 of title 5.
- 12 "(h) Inherently Governmental Functions.—
- 13 The functions and activities authorized or required by this
- 14 section shall be considered inherently Governmental func-
- 15 tions and shall be performed only by Federal employees.".
- 16 (b) GUIDANCE.—Not later than 6 months after the
- 17 date of the enactment of this Act, the Director of the Of-
- 18 fice of Management and Budget shall prescribe guidance
- 19 to implement the requirements of section 1120 of title 31,
- 20 United States Code, as added by subsection (a), including
- 21 guidance on a definition of the term "program".
- (c) Conforming and Clerical Amendments.—
- 23 (1) Section 1115(g) of title 31, United States
- Code, is amended by striking "1119" and inserting
- 25 "1120".

- 1 (2) The table of sections at the beginning of
- 2 chapter 11 of title 31, United States Code, is
- amended by adding at the end the following:

"1120. Program assessment.".

4 SEC. 5. STRATEGIC PLANNING AMENDMENTS.

- 5 (a) Change in Deadline for Strategic Plan.—
- 6 Subsection (a) of section 306 of title 5, United States
- 7 Code, is amended by striking "No later than September
- 8 30, 1997," and inserting "Not later than September 30
- 9 of each year following a year in which an election for
- 10 President occurs, beginning with September 30, 2005,".
- 11 (b) Change in Period of Coverage of Stra-
- 12 TEGIC PLAN.—Subsection (b) of section 306 of title 5,
- 13 United States Code, is amended to read as follows:
- 14 "(b) Each strategic plan shall cover the 4-year period
- 15 beginning on October 1 of the year following a year in
- 16 which an election for President occurs.".

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